STATE HISTORICAL RESOURCES COMMISSION DEPARTMENT OF PARKS AND RECREATION

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DANIEL ABEYTAExecutive Secretary



Planning/Policy Meeting of the STATE HISTORICAL RESOURCES COMMISSION

Bonsai II Room, DoubleTree Hotel 2 Portola Plaza Monterey, California April 13, 2000

COMMISSIONERS PRESENT

Sue F. Schechter, Chairperson Herbert H. Brin Jane Foster Carter Robert L. Hoover, Ph.D. Jeffrey B. Samudio Stephen L. Taber, Esq.

COMMISSIONERS ABSENT

John D. Henderson, FAIA Russell L. Kaldenberg Robert W. Winter

STAFF PRESENT

Daniel Abeyta, Executive Secretary
Sandra Elder, Assistant Executive Secretary Emeritus
Jenan Saunders
Susan Jackson

VISITORS REGISTERED/REPRESENTING

(Attachment A)

I. <u>CALL TO ORDER AND WELCOME</u>

Legal notice having been duly given, the State Historical Resources Commission meeting was called to order at 1:00 p.m. by Chairperson Schechter.

II. PLEDGE OF ALLEGIANCE

There being no American Flag present, the pledge was omitted.

III. <u>INTRODUCTION OF COMMISSIONERS AND STAFF</u>

Chairperson Schechter welcomed the audience to the Commission's Planning/Policy meeting and requested the Commissioners and staff to introduce themselves.

IV. COMMISSION AND STAFF REPORTS

Chairperson's Report

Chairperson Schechter indicated how happy the Commissioners are to be meeting in Monterey. She congratulated the California Preservation Foundation for 25 years of very effective work in historic preservation.

Chairperson Schechter thanked Russ Kaldenberg, who is not present today, for all the arrangements for the February 2000 meeting of the Commission in Ridgecrest.

Bo Sargent sent a letter to the Commission informing them that she can no longer serve as Recording Secretary as she has taken a position in the Business Services Section within the California State Parks. The Commission members will miss her.

Chairperson Schechter reported that there was an article in the local newspaper that the Hollyhock House, designed by Frank Lloyd Wright, is being closed for three years. During this time there will be a \$10 million restoration and seismic retrofitting as a result of the Northridge Earthquake.

Chairperson Schechter stated that it has come to her attention that the Town of Locke, Sacramento County, which is listed on the National Register of Historic Places, has deteriorated greatly. It is also one of the eleven most endangered sites listed by the National Trust for Historic Preservation. She indicated she would like to make a visit to the site when she is in Sacramento in May. She would like to have a representative speak to the Commission at its workshop on the status of the Town of Locke.

Mr. Abeyta reported that the County of Sacramento is currently examining options for the preservation of the Town of Locke and OHP will be meeting with county representatives next week. OHP hopes to form a partnership with the County of Sacramento to seek the best way to preserve this very important resource.

Chairperson Schechter indicated that as the Commission's representative to the Conference of California Historical Societies, she attended the Spring Symposium in Burbank in February.

She presented a copy of the Commission's <u>1999 Annual Report</u> to the Conference. In the recent issue of the Conference's publication there was an article on the historic cemeteries of California and that legislation that has been introduced. The article also stated that the latest cemetery to suffer vandalism is the Benicia Pioneer Cemetery. She indicated that she is looking forward to the Governor appointing a California Historic Cemeteries Commission, as proposed in the legislation that will help to preserve these pioneer cemeteries.

She read an article entitled "Garden of Good Will". The article said that 70 years ago a Japanese garden was built, has now been rebuilt by local school children of Sierra Madre. The garden was destroyed during WWII and in 1995, two sixth grade school girls read an article in a Los Angeles newspaper and decided to investigate. They found remnants and raised money to repair the garden. This is great when young children can become involved in a project.

Executive Secretary's Report

Mr. Abeyta reported that he had the privilege to attend the meeting of the National Conference of State Historic Preservation Officers in Washington, DC recently. He reported that he was elected to the Board of Directors. This organization avocates for funding for each state's preservation office. They work hand-in-hand with the National Park Service and the National Trust for Historic Preservation as well with Congress to increase the Historic Preservation Fund. He indicated he is very excited to be elected to this position.

He also wanted to report that Proposition 12 (Safe Neighborhood Parks, Clean Water, Clean Air, and Coastal Protection Bond Act of 2000) passed. The bond has \$10 million for the California Heritage Fund, which is administered by the Office of Historic Preservation. The next step is to initiate a rule making process and develop regulations. The money will be available by July 1, 2001. OHP has submitted budget-change proposals for additional staffing in order to have all the paper work done by the time the money is available.

Mr. Abeyta also mentioned that the State Plan (Comprehensive Statewide Historic Preservation Plan for California) is in its final review. It has been under development for the last couple of years and at every Commission meeting public input was solicited. OHP staff has done extensive research necessary to come up with a comprehensive statewide plan. The attempt of this is to provide policy and direction for all preservation partners in California including state agencies, local government, local historical societies, and other not-for-profits involved in historic preservation. In addition, the plan is a requirement or agreement with the National Park Service to administer the historic preservation program in California. We are taking this responsibility very seriously and provide the guidance for all those involved in historic preservation in California. This Commission will deliberate on the plan later during this meeting. Then OHP will submit the plan to the National Park Service which must be accomplished by the end of this year. Upon NPS's approval, copies of the document will be printed and distributed.

He also mentioned, that the Department of Parks and Recreation is undergoing a reorganization. OHP is administratively in the Director's Office and has "office" status. OHP does have autonomy and our scope of our mission is beyond that of state parks. Director Rusty Areias has a proposal to establish a Cultural Resource Division to bring to the forefront cultural resources, not only in state parks but also in all programs that are related to state parks. OHP would not be part of this new division, but would have a close coordinating role. Mr. Abeyta related to the Commission members and audience that the Director of the Department of Parks and Recreation is very close to recommending to the Governor a new State Historic Preservation Officer.

V. PUBLIC COMMENTS AND HEARINGS

Presentations by Statewide and Local Historic Preservation Organizations

Roberta Deering, Executive Director California Preservation Foundation

Thank you for inviting me here to make a presentation. On behalf of the local steering committee of the conference and the Board of Trustees of the California Preservation Foundation, I want to welcome you to Monterey and the 25th Annual California Preservation Conference. The first conference was held in 1976 in Fioli and Riverside. After I was appointed the Executive Director, about one year ago, the Board of Trustees and I committed that one year from my appointment we would adopt a strategic plan that would allow the California Preservation Foundation to grow significantly over the next five years. At the end of February this year, this plan was adopted and copies of the plan will be available at the CPF annual membership meeting on Saturday.

I want to touch briefly on the highlights of this plan (Attachment B). One highlight is the adoption of a mission statement. "It is the mission of the California Preservation Foundation to ensure that California's rich and diverse historic resources are identified, protected and celebrated for their history, and for their valuable role in California's economy, environment and quality of life."

To pursue that mission CPF Trustees and I have determined that to grow, we need to implement a strategic plan, which will identify four major areas.

- Goal #1: Financial Security: Increase Organizational Revenues from more Diversified Funding Sources. Objective #1: In Five Years Increase Revenues from Memberships. Objective #2: In Five Years, Increase Non-membership Revenues to the Organization by 10 Percent.
- Goal #2: Expand Membership. Objective #1: Increase Number of Members. Objective #2: Expand Membership to Reflect Statewide Populations.
- Goal #3: Increase Statewide Profile of CPF. Objective #1: Raise Legislative Profile. Objective #2: Raise Organization & Programs Profiles.
- Goal #4: Objective #1: Evaluate and Modify Existing Programs, Products & Services, as needed, to Best Meet the Mission. Objective #2: Develop and Implement New Programs, Products & Services to Best Meet the Mission.

We hope you can join us next year in San Diego for our annual conference to be held May17-20, 2001. Thank you for the opportunity to speak.

David Look, AIA, Cultural Resources Team Leader National Park Service, Pacific West Region

Thank you, it is a pleasure to be here. I think it is very important that we maintain the national, state and local partnership that we have as a result of the National Historic Preservation Act of 1966, as amended, which set the state historic preservation offices and the Certified Local Government Program. Most preservation is at the local level and we need to support this effort.

The National Park Service is supposed to be the premier organization for historic preservation. We always need your help. Right now the Park Service is developing a "cultural resource challenge" parallel to the Natural Resource Challenge.

Kate Stevens, Associate Director for Cultural Resources for the National Park Service is having a conference called Cultural Resource 2000, in Santa Fe, May 22-26, 2000, for input to the Cultural Resource Challenge. In the Natural Resource Challenge ends at the boundary of the parks, but the Cultural Resource Challenge not only includes the cultural resources within the boundaries of the parks but all the external programs, which go beyond the boundaries. One of the key elements of the challenge is getting full funding for the Historic Preservation Act at \$150 million.

We need your help in putting this Cultural Resource Challenge by attending the conference to be held in Santa Fe in May. We need people from state and local sectors to contribute input for this challenge. I will see that OHP receives copies of the draft challenge. Thank you for the opportunity to speak and do appreciate your support.

Tom Origer, President Society for California Archaeology

I am very heartened to be here today. It was very nice of Daniel to write and invite me. As President of the Society for California Archaeology, I have several comments to make concerning the goals of our society. The SCA very strongly supports the Information Center System (The California Historical Resources Information System).

The SCA is made up of professionals, students, teachers, avocationists, and other folks who are devoted to the education of the population of California about the cultural resources. We advocate the preservation of cultural resources when possible. When it is not possible,

strongly urge that archeologists who are going to be investigating the sites do it in a scientific manner. That way the information obtained from the site is useful information. The Information Centers are viewed as vital to us because they are the repositories of the information that a lot of us archeologists generate. The Information Centers right now are suffering, because their workload is increasing. The increase in the workload is due in part because OHP is giving them additional tasks, which they didn't have years ago. They essentially maintain two database files, one is electronic and the other is paper. As was mentioned by Commissioner Samudio, California is growing and as a consequence, there is a lot of new development which stimulate more cultural resource studies, generate reports, and

these reports are filed in the Information Centers. They have a huge backlog of reports and site records to process. This creates a problem when an archeologist goes to the Information Center; the most current information is not available. We archeologist need to be better served by the Information Centers to provide top quality reports for our clients. How to solve this problem?

The Information Centers need to get rid of the backlog and need to be kept current. That is going to take a larger staff. A larger staff is going to require more space. They are going to need more money to accomplish this. The SCA and the Information Centers seek your support in finding additional monies for the Information Centers.

SCA's annual conference is next week in Riverside and you are all invited to attend.

Richard Wilkerson, Regional Vice President Region 20/21, Conference of California Historical Societies

Thank you for inviting the Conference to you meeting. This is not an appeal for money, so you can relax. President Gordon Martin and President-elect Marge Rump have asked me to convey to you our continued support for your goals and objectives. The Conference of California Historical Societies is a clearinghouse for groups all over California.

I have been Regional Vice President for Region 20/21 for the last eleven years, that is Santa Cruz, San Benito, and Monterey Counties. In a couple months, I will become the First Vice President. Then I will be dealing with the Commission at a different level. I also serve on the Advisory Board for the San Antonio Mission and California Missions Foundation Advisory Board.

The latest topic among the Conference members is the preservation of pioneer/historic cemeteries. We support the legislation that has been introduced to set up some criteria for the protection of these cemeteries.

The Conference is of the opinion that we need to recruit people interested in history that are of the younger generation. One way is the holding of History Day programs in the local level. Locally our History Day competition has surpassed Science Fair. This is part of a process that will increase the preservation constituency.

Jenan Saunders, Board Member California Council for the Promotion of History

I want to thank you for inviting a representative of the California Council for the Promotion of History to speak before the State Historical Resources Commission. CCPH represents members of the preservation community as well as archivists and librarians, academics, museum professionals, archeologists, cultural geographers, historians, etc.

CCPH gives a special award at History Day in California, maintains a mini-grants program, and conducts awards program for public history professionals, maintains a register of professional

historians, and puts on an annual conference. This year's' conference will be held September 21-24 in Truckee and the theme will be "Public History and the Natural Environment."

CCPH is applying for a grant from OHP to allow us to give grants to college students so that they may attend the conference in Truckee. OHP is also coordinating a historical and cultural landscape workshop to be held in conjunction with the conference.

The priorities for CCPH are the increase of membership base among and service to students and California's diverse population. Another concern is the appointment of a history professional as the new State Historic Preservation Officer.

We recommend that OHP work with the State Archives to investigate the possibility of reestablishing the State Archives Local Records Commission program.

I am the CCPH's liaison to the State Historical Resources Commission and the Office of Historic Preservation. Please feel free to contact me about any issue in which we can be of assistance. (See Attachment C)

Commissioner Taber related that he is involved with an organization in San Francisco that is starting a Citizens Planning Institute that will start putting on training sessions for commissioners and citizens within San Francisco. He asked if CCPH is doing this on a statewide basis.

Ms. Saunders indicated that the Local Government is handling this in the State Office of Historic Preservation.

Bruce Kibby, Senior Planner Staff to City of Monterey Historic Preservation Commission

Welcome to Monterey and I hope you enjoy the conference. I would like to give you some background on preservation in the local area. On March 7, 2000, the City Council passed the last elements on a very comprehensive historic program, which included a historic master plan, which was funded under a Certified Local Government grant. This grant also funded the Cannery Row Survey. Shortly we will have the whole city surveyed.

I would like to cover several items of our ordinance. One is our incentive program. These programs add value to the property in a number of ways such as the relation to CEQA process. The ordinance has provisions for undesignated buildings as well as designated ones. Our surveys are set up to not include properties that are not historic, only those that are historic. If the building has not been identified, and then we use the Secretary of the Interior's Design Guidelines, which allows them to opt out of the CEQA process.

Other incentives that historic properties are eligible for are the State Historical Building Code, the Mills Act Property Tax Reduction Program, City grant programs designed to protect and preserve historic resources, and local zoning standards.

Our first ordinance was adopted in 1940 and now buildings constructed at that time are now considered significant and this updated ordinance addresses these types of resources.

We will be contacting OHP for CEQA training for our commission members, staff, and the public. We are very grateful for the help OHP has provided in the past and look forward to more assistance. (See Attachment D)

V. COMMISSION, LIAISON AND COMMITTEE PROGRESS REPORTS

- A. State Historical Building Safety Board: Commissioner Samudio reported that this group is meeting at the same time and unfortunately he cannot be in both places at once. There is planned training on the new Building Code that comes out this year.
- B. California Heritage Fund Committee: Commissioner Carter, as co-chairman, states how thrilled we are to have money in the Heritage Fund for potential grants. OHP is now in the process to start the rule-making process. Mr. Abeyta reported that progress reports on this procedure would be placed on our web-site.
- C. Educational Committee: No report.
- D. Information Center Procedural Committee: No report.
- E. Public Policy and Legislation Committee: No. report.
- F. Commemorative Events Committee: No report.
- G. Public Policy and Legislation Committee: Commissioner Samudio indicated he would like to start receiving feedback on the information put into last year's summary. We need to start identifying our courses of action that we would like to take as far as advocating certain directives. Three Commissioners gave comments for last year's goals. We did identify a plan of action, but now we have to identify people and organizations to each of those. What I would request from the Commissioners to go over their notes and start to formulate a plan of action. By the next meeting in Sacramento I will start to formulate my own list and I will start to add your comments.
- H. Parliamentarian: No report.

VI. STAFF PROGRESS REPORTS

A. Comprehensive Statewide Historic Preservation Plan for California

Chair Schechter indicated that the coverletter to the Plan covers the importance that the final plan must be submitted to the National Park Service by December 30, 2000. Are the Commissioners ready to vote on this or are there items that need to be discussed?

Commissioner Carter related that she had read the document several times and indicated it is very well written. I have three recommendations for changes. I move that on page 4, 4th paragraph, it should read as follows:

"However, there is one consequence of anti-sprawl/sensible growth policies that should be of great concern to the historic preservation community because it raises an issue of environmental justice. Effective growth limitation policies can cause property values to skyrocket and as a result, create 'livable' community accessible only to the more affluent members of our society. The 'livable' community and the historic resources should be accessible to all."

Commissioner Samudio seconded the motion. Action: Motion passed unanimously.

Commissioner Carter moved that on page 7, under Information Technology and Historic Preservation, in the 3rd paragraph, drop the work "ideally". Commissioner Samudio seconded the motion. Action: Motion passed unanimously.

Commissioner Carter moved that on page 13, under Professional Standards for History and Historians, that the second and third paragraph be combined to read as follow:

"With historians there is no such assumption, nor is there a formal licensing procedure which accompanies some of the other preservation-related disciplines mentioned above. Historians are registering greater success in publicizing the invaluable perspective offered by their discipline. The study of history is a true discipline that, in addition to involving mastery of a body of historical information, includes knowledge of historiography, historical research methods, interpretation and critical analysis. With the present and deserved emphasis on evaluating resources within an appropriate context, the knowledge and skills of a trained historian are especially indispensable."

Commissioner Taber seconded the motion. Action: Mortion passed unanimously.

Commissioner Taber moved to endorse the *Comprehensive Statewide Historic Preservation Plan for California* as amended. Commissioner Carter seconded the motion. Action: Motion passed unanimously.

B. Distribution of New Bulletins

Chair Schechter announced the availability of two new Bulletins on "Guidelines for Evaluating and Documenting Historic Aviation Properties" and "How to Prepare National Historic Landmark Nominations."

VII. CALENDAR FOR YEAR 2000

Chair Schechter announced that the next quarterly meeting of the Commission will be May 26, 2000 in Sacramento, with the third quarterly meeting to be August 11, 2000 in San Luis Obispo and the fourth on November 3, 2000 in Los Angeles.

VIII. COMMISSIONERS' COMMENTS

Chair Schechter thanked Commissioner Brin for copies of his new book, *Nobody died Laughing, Poems of Witness to Millennia of Madness Against the Jews.*

Executive Secretary Abeyta reported that there is currently a wonderful exhibit at the Golden State Museum in the California State Archives Building, Sacramento, on Anti-Semitism, which is being very well received. Hopefully it will still be there when the Commission meets in Sacramento. We will try to make arrangements for the Commission to visit the exhibit.

Commissioner Samudio informed the Commission that Tom Owen of the History Department of the Los Angeles Public Library died April 4, 2000. Southern California will miss his vast knowledge on the history of California. (See Attachment E)

Commissioner Hoover indicated that staff should contact Joanne Hilmick at the State Indian Museum in Sacramento to arrange for the tour of the Commissioners after the workshop. He also asked if the August meeting in San Luis Obispo could be a three-day meeting like the Ridgecrest meeting as there is so much for the Commissioners to see.

Sandy Elder brought to the attention of the Commissioners the letter under Miscellaneous in the binders from Mr. Richard A. Stromme. Mr. Stromme requested that the Commission members be provided copies of his letter.

Chair Schechter thanked Sandy for stepping in to take the minutes of the April meeting.

Commissioner Carter moved to adjourn the meeting at 4:00 p.m. Commissioner Samudio seconded the motion. Action: Motion passed unanimously.

Respectfully submitted:	
Daniel Abeyta Executive Secretary	
Dated	